### STATE OF WISCONSIN DEPARTMENT OF COMMERCE

# NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that pursuant to chapters 101 and 145, Stats., the Department of Commerce will hold a public hearing on proposed rules under chapter Comm 5, relating to licenses, certifications and registrations.

The public hearing will be held as follows:

#### **Date and Time:**

Thursday, April 27, 2006 at 1:00 p.m.

#### **Location:**

201 W. Washington Ave, Conference Room 3C Madison

Interested persons are invited to appear at the hearing and present comments on the proposed rules. Persons making oral presentations are requested to submit their comments in writing. Persons submitting comments will not receive individual responses. The hearing record on this proposed rulemaking will remain open until May 5, 2006, to permit submittal of written comments from persons who are unable to attend the hearing or who wish to supplement testimony offered at the hearing. Written comments should be submitted to Jim Quast, at the Department of Commerce, P.O. Box 2689, Madison, WI 53701-2689, or Email at jim.quast@wisconsin.gov.

This hearing is held in an accessible facility. If you have special needs or circumstances that may make communication or accessibility difficult at the hearing, please call (608) 266-8741 or (608) 264-8777 (TTY) at least 10 days prior to the hearing date. Accommodations such as interpreters, English translators, or materials in audio tape format will, to the fullest extent possible, be made available upon a request from a person with a disability.

The proposed rules and an analysis of the proposed rules are available on the Internet at the Safety and Buildings Division Web site at www.commerce.wi.gov/SB/. Paper copies may be obtained without cost from Roberta Ward, at the Department of Commerce, Program Development Bureau, P.O. Box 2689, Madison, WI 53701-2689, or Email at roberta.ward@wisconsin.gov, or at telephone (608) 266-8741 or (608) 264-8777 (TTY). Copies will also be available at the public hearing.

The small business regulatory coordinator for the Department of Commerce is Carol Dunn, who may be contacted at telephone (608) 267-0297, or Email at carol.dunn@wisconsin.gov.



# HEARING DRAFT of PROPOSED RULES

Rule No.: Chapter Comm 5

Relating to: Licenses, Certifications and Registrations

The Department of Commerce proposes an order to repeal ss. Comm 5.62 (3), Comm 5.625 (4) (c), and Comm 5.72 (5); to renumber and amend ss. Comm 5.51 (6) (c) 1., Comm 5.52 (6) (c) 1., Comm 5.54 (6) (c) 1., Comm 5.91 (8) (b) 1., Comm 5.92 (8) (b) 1., Comm 5.93 (6) (b) 1., and Comm 5.94 (6) (b) 1.; to amend ss. Comm 5.003 (22), Comm 5.02 Table 5.02 lines 22. to 27. and 55. to 66., Comm 5.06 Table 5.06 lines 22. to 27. and 55. to 66., Comm 5.32 (1) (a), and Comm 5.323 (1); to repeal and recreate s. Comm 5.70 (1); and to create ss. Comm 5.51.(6) (c) 1. b., Comm 5.52 (6) (c) 1.b., Comm 5.54 (6) (c) 1. b., Comm 5.91 (8) (b) 1. b., Comm 5.92 (8) (b) 1. b., Comm 5.93 (6) (b) 1. b., Comm 5.94 (6) (b) 1. b., and Comm 5.97 (7) (c), relating to licenses, certifications and registrations, and affecting small businesses.

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#### **Analysis of Proposed Rules**

#### 1. Statutes Interpreted.

Chapters 101 and 145, Stats., and 2005 Wisconsin Act 25

#### 2. Statutory Authority.

Chapters 101 and 145, Stats., and 2005 Wisconsin Act 25

#### 3. Related Statute or Rule.

None.

#### 4. Explanation of Agency Authority.

Chapter 101, Stats., authorizes the Department of Commerce to adopt reasonable and proper rules relative to the exercise of its powers and authorities, including the issuance and renewal of various credentials to businesses and individuals. Chapter 145, Stats., grants the Department authority to promulgate rules governing plumbers and automatic fire sprinkler system installers. 2005 Wisconsin Act 25 contains revisions to the credential terms for plumbers and automatic fire sprinkler system installers.

#### 5. Summary of Proposed Rules.

Chapter Comm 5 of the Wisconsin Administrative Code contains the Department's rules for the issuance and renewal of numerous credentials which businesses and individuals are either mandated or permitted to obtain. These credentials are licenses, certifications and registrations that relate to activities associated with the construction and inspection of buildings and structures or specific components and elements that serve buildings and structures.

The proposed rules consist of revisions in chapter Comm 5 in order to address some administrative issues that have occurred since the last update of chapter Comm 5. The definition of HVAC equipment and an exception for obtaining the HVAC contractor registration are being revised in order to clarify who must obtain the registration. The credential terms for automatic fire sprinkler system installers and plumbers are changed to 4 years. The respective credential fees and any required continuing education hours are adjusted accordingly. The experience requirements for qualifying for the examination for the commercial electrical inspector certification are removed. The proposed rules also include the creation of continuing education requirements for the renewal of the license as a utility contractor. The proposal also removes dates and date-dependent requirements which are no longer relevant.

#### 6. Summary of, and Comparison with, Existing or Proposed Federal Regulations.

The proposed rules address administrative issues unique to the department's rules. There are no existing or proposed federal regulations that address the activities to be regulated by the proposed rules.

#### 7. Comparison with Rules in Adjacent States.

The proposed rules address administrative issues unique to the department's rules. There are no similar rules in the states of Illinois, Iowa, Michigan and Minnesota.

#### 8. Summary of Factual Data and Analytical Methodologies.

There were no factual data or analytical methodologies used to develop the proposed rules.

## 9. Analysis and Supporting Documents Used to Determine Effect on Small Business or in Preparation of Economic Impact Report.

The proposed rules should have a minimal effect on small business. There were no supporting documents used to determine the effect on small business, and an economic impact report was not prepared.

#### SECTION 1. Comm 5.003 (22) is amended to read:

Comm 5.003 (22) "HVAC equipment" means materials, piping, fittings, devices, appliances, apparatus, controls and control wiring used as part of or in connection with permanent heating, ventilating or air conditioning installations in systems serving buildings. HVAC equipment includes furnaces, ventilation ductwork, baseboard heaters, bathroom fans and kitchen hoods. HVAC equipment does not include residential bathroom fans and kitchen hoods, water heaters, process heating equipment, and space heaters such as masonry fireplaces and chimneys, factory-built fireplaces and venting systems, decorative gas fireplaces, and woodburning stoves water heaters and process heating equipment.

SECTION 2. Comm 5.02 Table 5.02 lines 22. to 27. and 55. to 66. are amended to read:

#### Table 5.02 (Partial Table)

	License, Certification or Registration Category	Type	Application Fee	Examination Fee	License, Certification or Registration
					Fee
	Subchapter V				
22.	Automatic Fire Sprinkler Contractor	License	\$25	\$100	\$1000 <u>\$2000</u>
23.	Journeyman Automatic Fire Sprinkler Fitter	License	\$10	\$20	<del>\$90</del> <u>\$180</u>
24.	Automatic Fire Sprinkler System Apprentice	Registration	none	NA	\$15
25.	Automatic Fire Sprinkler Contractor- Maintenance	Registration	\$25	\$50	\$200 <u>\$400</u>
26.	Automatic Fire Sprinkler Fitter- Maintenance	Registration	\$10	NA	<del>\$30</del> <u>\$60</u>
27.	Automatic Fire Sprinkler System Tester	Registration	\$10	\$20	\$180
	Subchapter IX				
55.	Master Plumber	License	\$20	\$30	<del>\$250</del> \$500
56.	Master Plumber-Restricted Service	License	\$20	\$30	<del>\$250</del> <u>\$500</u>
57.	Master Plumber-Restricted Appliance	License	\$20	\$30	<del>\$250</del> <u>\$500</u>
58.	Journeyman Plumber	License	\$10	\$20	<del>\$90</del> <u>\$180</u>
59.	Journeyman Plumber-Restricted Service	License	\$10	\$20	<del>\$90</del> <u>\$180</u>
60.	Journeyman Plumber-Restricted Appliance	License	\$10	\$20	<del>\$90</del> <u>\$180</u>
61.	Plumbing Apprentice	Registration	none	NA	\$15
62.	Plumbing Learner-Restricted Appliance	Registration	none	NA	\$15
63.	Plumbing Learner-Restricted Service	Registration	none	NA	\$15
64.	Utility Contractor	Registration License	\$10	\$30	\$250 <u>\$500</u>
65.	Pipelayer	Registration	\$10	NA	<del>\$90</del> <u>\$180</u>
66.	Cross Connection Control Tester	Registration	\$10	NA	\$90 <u>\$180</u>
NA me	ans Not Applicable.	_			

SECTION 3. Comm 5.06 Table 5.06 lines 22. to 27. and 55. to 66. are amended to read:

#### Table 5.06 (partial Table) TERMS

	License, Certification or Registration Category	Term	Expiration Date	Continuing Education Cycle
	Subchapter V			
22.	Automatic Fire Sprinkler Contractor	2 <u>4</u> years	June 30	March 30
23.	Journeyman Automatic Fire Sprinkler Fitter	2 4 years	June 30	March 30
24.	Automatic Fire Sprinkler System Apprentice	1 year	Date of Issuance	NA
25.	Automatic Fire Sprinkler Contractor-Maintenance	2 4 years	June 30	March 30
26.	Automatic Fire Sprinkler Fitter-Maintenance	2 4 years	June 30	NA
27.	Automatic Fire Sprinkler System Tester	4 years	Date of Issuance	NA
	Subchapter IX			
55.	Master Plumber	2 <u>4</u> years	March 31	December 31
56.	Master Plumber-Restricted Service	2 4 years	March 31	December 31
57.	Master Plumber-Restricted Appliance	2 <u>4</u> years	March 31	December 31
58.	Journeyman Plumber	2 4 years	March 31	December 31
59.	Journeyman Plumber-Restricted Service	2 <u>4</u> years	March 31	December 31
60.	Journeyman Plumber-Restricted Appliance	2 4 years	March 31	December 31
61.	Plumbing Apprentice	1 year	Date of Issuance	NA
62.	Plumbing Learner-Restricted Appliance	2 years	Date of Issuance	NA
63.	Plumbing Learner-Restricted Service	2 years	Date of Issuance	NA
64.	Utility Contractor	2 4 years	March 31	NA December 31
65.	Pipelayer	2 4 years	March 31	NA
66.	Cross Connection Control Tester	2 4 years	Date of Issuance	NA
NA me	eans Not Applicable.			

#### SECTION 4. Comm 5.32 (1) (a) is amended to read:

**Comm 5.32 (1)** GENERAL. (a) Pursuant to ss. 101.92 (2) and s. 101.95, Stats., no manufacturer of manufactured homes may manufacture, sell or distribute for sale manufactured homes unless the manufacturer holds a license issued by the department as a licensed manufactured home manufacturer.

#### SECTION 5. Comm 5.323 (1) is amended to read:

**Comm 5.323 (1)** GENERAL. Under s. 101.951 (1), Stats., no person may engage in the business of selling manufactured homes to a consumer or to the retail market unless the person holds a license issued by the department as a licensed manufactured home dealer. <u>A branch license shall also be obtained for each branch operated by the licensed manufactured home dealer to sell homes.</u>

SECTION 6. Comm 5.51 (6) (c) 1. is renumbered 1. a. and amended to read:

**Comm 5.51 (6) (c)** 1. a. The renewal of a license as an automatic fire sprinkler contractor which has an expiration date after on or before June 30, 2002 2010 shall be contingent upon the automatic fire sprinkler contractor obtaining at least 12 hours of acceptable continuing

education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 7. Comm 5.51 (6) (c) 1. b. is created to read:

**Comm 5.51 (6) (c)** 1. b. The renewal of a license as an automatic fire sprinkler contractor which has an expiration date after June 30, 2010 shall be contingent upon the automatic fire sprinkler contractor obtaining at least 24 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 8. Comm 5.52 (6) (c) 1. is renumbered 1. a. and amended to read:

**Comm 5.52 (6) (c)** 1. a. The renewal of a license as a journeyman automatic fire sprinkler fitter which has an expiration date after on or before June 30, 2002 2010 shall be contingent upon the journeyman automatic fire sprinkler fitter obtaining at least 12 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 9. Comm 5.52 (6) (c) 1. b. is created to read:

**Comm 5.52 (6) (c)** 1. b. The renewal of a license as a journeyman automatic fire sprinkler fitter which has an expiration date after June 30, 2010 shall be contingent upon the journeyman automatic fire sprinkler fitter obtaining at least 24 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 10. Comm 5.54 (6) (c) 1. is renumbered 1. a. and amended to read:

**Comm 5.54 (6)** (c) 1. a. The renewal of a registration as an automatic fire sprinkler contractor-maintenance which has an expiration date after on or before June 30, 2002 2010 shall be contingent upon the automatic fire sprinkler contractor-maintenance obtaining at least 12 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 11. Comm 5.54 (6) (c) 1. b. is created to read:

**Comm 5.54 (6)** (c) 1. b. The renewal of a registration as an automatic fire sprinkler contractor-maintenance which has an expiration date after June 30, 2010 shall be contingent upon the automatic fire sprinkler contractor-maintenance obtaining at least 24 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 12. Comm 5.62 (3) is repealed.

SECTION 13. Comm 5.625 (4) (c) is repealed.

SECTION 14. Comm 5.70 (1) is repealed and recreated to read:

Comm 5.70 (1) GENERAL. (a) Pursuant to ss. 101.177 (2) and (3) (a) and 101.178 (2), Stats., no person, entity or business may engage or offer to engage in the following activities, unless the person entity or business holds a registration issued by the department as a registered HVAC contractor, except as provided in par. (b):

- 1. Installing or servicing heating, ventilating or air conditioning equipment.
- 2. Installing or servicing refrigeration or air conditioning equipment that would release or may release ozone-depleting refrigerant.
- 3. Sell for reuse used ozone-depleting refrigerant from refrigeration or air conditioning equipment.
- (b) 1. A person, entity or business is not required to hold a registration as a registered HVAC contractor to service existing heating, ventilating, air conditioning, or refrigeration equipment within facilities or properties owned by the person, provided the air conditioning or refrigeration equipment does not involve ozone-depleting refrigerants.
- 2. A person, entity or business is not required to hold a registration as a registered HVAC contractor to install or service heating, ventilating, air conditioning, or refrigeration equipment within a dwelling owned by the person, entity or business and in which the person, entity or business resides or will reside provided the air conditioning or refrigeration equipment does not involve ozone-depleting refrigerants.
- 3. A person, entity or business is not required to hold a registration as a registered HVAC contractor for electrical or plumbing work associated with the installation or servicing of the HVAC equipment or systems.

SECTION 15. Comm 5.72 (5) is repealed.

SECTION 16. Comm 5.91 (8) (b) 1. is renumbered 1. a. and amended to read:

**Comm 5.91 (8)** (b) 1. a. The renewal of a license as a master plumber which has an expiration date on or before March 31, 2010 shall be contingent upon the master plumber obtaining at least 12 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 17. Comm 5.91 (8) (b) 1. b. is created to read:

**Comm 5.91 (8)** (b) 1. b. The renewal of a license as a master plumber which has an expiration date after March 31, 2010 shall be contingent upon the master plumber obtaining at least 24 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 18. Comm 5.92 (8) (b) 1. is renumbered 1. a. and amended to read:

**Comm 5.92 (8)** (b) 1. a. The renewal of a license as a master plumber-restricted service or master plumber-restricted appliance which has an expiration date on or before March 31, 2010 shall be contingent upon the plumber obtaining at least 6 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 19. Comm 5.92 (8) (b) 1. b. is created to read:

**Comm 5.92 (8)** (b) 1. b. The renewal of a license as a master plumber-restricted service or master plumber-restricted appliance which has an expiration date after March 31, 2010 shall be contingent upon the plumber obtaining at least 12 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 20. Comm 5.93 (6) (b) 1. is renumbered 1. a. and amended to read:

**Comm 5.93 (6) (b)** 1. a. The renewal of a license as a journeyman plumber which has an expiration date on or before March 31, 2010 shall be contingent upon the journeyman plumber obtaining at least 12 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 21. Comm 5.93 (6) (b) 1. b. is created to read:

**Comm 5.93 (6)** (b) 1. b. The renewal of a license as a journeyman plumber which has an expiration date after March 31, 2010 shall be contingent upon the journeyman plumber obtaining at least 24 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 22. Comm 5.94 (6) (b) 1. is renumbered 1. a. and amended to read:

Comm 5.94 (6) (b) 1. a. The renewal of a license as a journeyman plumber-restricted service or journeyman plumber-restricted appliance which has an expiration date on or before March 31, 2010 shall be contingent upon the journeyman plumber obtaining at least 6 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 23. Comm 5.94 (6) (b) 1. b. is created to read:

**Comm 5.94 (6)** (b) 1. b. The renewal of a license as a journeyman plumber-restricted service or journeyman plumber-restricted appliance which has an expiration date after March 31, 2010 shall be contingent upon the journeyman plumber obtaining at least 12 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

SECTION 24. Comm 5.97 (7) (c) is created to read:

**Comm 5.97 (7) (c)** 1. The renewal of a license as a utility contractor which has an expiration date after March 31, 2010 shall be contingent upon the utility contractor obtaining at least 12 hours of acceptable continuing education within the time period specified in s. Comm 5.08 and Table 5.06, except as provided in subd. 2.

2. A person who holds a license as a utility contractor may apply to the department for waiver of the continuing education requirements under subd. 1. on the grounds of prolonged illness or disability or similar circumstances. Each application for waiver shall be considered individually on its merits by the department.

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